

Message Text

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46/15

ACTION IO-10

INFO OCT-01 NEA-10 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00

USIE-00 INRE-00 CCO-00 ISO-00 IOE-00 SAB-01 SAM-01

AF-06 ARA-06 EA-07 EUR-12 PM-04 H-02 INR-07 L-03

NSC-05 PA-01 PRS-01 SP-02 SS-15 AID-05 OMB-01 ACDA-05

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FM USDEL SECRETARY IN NEW YORK

TO AMEMBASSY ALGIERS FLASH

AMEMBASSY MUSCAT FLASH

AMEMBASSY RABAT FLASH

AMEMBASSY TUNIS FLASH

AMEMBASSY TRIPOLI FLASH

AMEMBASSY CAIRO FLASH

AMEMBASSY AMMAN FLASH

AMEMBASSY BEIRUT FLASH

AMEMBASSY TEHRAN FLASH

AMEMBASSY DAMASCUS FLASH

AMEMBASSY JIDDA FLASH

AMEMBASSY KUWAIT FLASH

AMEMBASSY MANAMA FLASH

AMEMBASSY DOHA FLASH

AMEMBASSY ABU DHABI FLASH

AMEMBASSY SANAA FLASH

USINT BAGHDAD FLASH

INFO SECSTATE WASHDC IMMEDIATE

AMEMBASSY TEL AVIV IMMEDIATE

C O N F I D E N T I A L SECTO 13004

FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: POL OVIP (KSSINGER, HENRY A.)

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SUBJ: SECRETARY'S UNGA SPEECH

REF: SECTO 13003

1. FOLLOWING IS CORRECTED VERSION OF REFTEL INCORPORATING CHANGES MADE PRIOR TO DELIVERY OF SECRETARY'S SPEECH FOLLOWING IS THE MIDDLE EASTERN SECTION OF THE SPEECH WHICH THE SECRETARY WILL MAKE BEFORE THE UN GENERAL ASSEMBLY; MONDAY, A.M. YOU SHOULD MAKE IT AVAILABLE TO THE OFFICIALS YOU CONSIDER APPROPRIATE. THE PRINCIPAL POINT WE WISH POINTED OUT TO THEM IS OUR DETERMINATION TO CONTINUE OUR EFFORTS TO ENCOURAGE NEGOTIATIONS BETWEEN THE PARTIES. SINCE THE MAJOR CONCERN IN THE ARAB WORLD REGARDING THE RECENT EGYPTIAN-ISRAELI AGREEMENT IS THAT IT MIGHT BECOME AN END IN ITSELF, YOU SHOULD POINT OUT IN PARTICULAR THOSE SECTIONS OF THE SPEECH UNDERSCORING OUR DESIRE TO MAKE A SERIOUS EFFORT TO ENCOURAGE NEGOTIATIONS BETWEEN SYRIA AND ISRAEL, OUR INTENTION TO CONSULT IN THE COMING WEEKS REGARDING THE POSSIBLE OPENING OF THE GENEVA CONFERENCE, AND OUR WILLINGNESS TO EXPLORE POSSIBILITIES FOR A MORE INFORMAL MULTILATERAL MEETING.

3. QUOTE CONTAINING REGIONAL CONFLICTS.

4. QUOTE THE WORLD COMMUNITY MUST FIND A WAY TO CONTAIN OR RESOLVE REGIONAL CONFLICTS BEFORE THEY SPREAD INTO GLOBAL CONFRONTATION. NOWHERE HAS THE DANGER BEEN GREATER THAN IN THE MIDDLE EAST. NOWHERE HAS THE NEED FOR PERSISTENT AND IMAGINATIVE NEGOTIATION BETWEEN SUSPICIOUS RIVALS BEEN MORE EVIDENT. NOWHERE IS THERE GREATER PROMISE OF MOVING FROM PERENNIAL CRISIS TOWARDS PEACE. NOWHERE HAS THE UNITED NATIONS SECURITY COUNCIL ESTABLISHED A CLEARER FRAMEWORK OF PRINCIPLES THAN IN ITS RESOLUTION 242 AND 338.

5. QUOTE THE ROAD TOWARD A LASTING PEACE STRETCHES LONG AND HARD BEFORE US. THE MIDDLE EAST HAS SEEN MORE THAN ITS SHARE OF DASHED HOPES AND DISAPPOINTMENT. BUT THE CONCLUSION OF THE RECENT SINAI AGREEMENT MARKS A MAJOR STEP FORWARD. IT IS THE FIRST AGREEMENT IN THE LONG AND TRAGIC HISTORY OF THE ARAB-ISRAELI CONFLICT WHICH IS CONFIDENTIAL

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NOT THE IMMEDIATE CONSEQUENCE OF HOSTILITIES. IT COULD MARK A TURNING POINT.

6. QUOTE THE AGREEMENT DESERVES THE SUPPORT OF ALL THE COUNTRIES ASSEMBLED HERE BECAUSE EVERY NATION HERE HAS AN INTEREST IN PROGRESS TOWARDS PEACE IN THE MIDDLE EAST. IT IS ANOTHER STEP IN THE PROCESS LAUNCHED BY SECURITY COUNCIL RESOLUTION 338. THE ALTERNATIVE WAS A CONTINUING

STALEMATE WHICH WOULD HAVE BENEFITED NO ONE AND WHICH WOULD HAVE LED OVER TIME TO ANOTHER WAR CREATING A SERIOUS THREAT TO WORLD PEACE AND THE PROSPECT OF BROAD GLOBAL ECONOMIC DISLOCATION.

7. QUOTE NEITHER FEAR OF THE FUTURE NOR PRIDE SHOULD OBSCURE THE FACT THAT AN UNUSUAL OPPORTUNITY FOR FURTHER PROGRESS ON ALL ISSUES NOW EXISTS. BUT OPPORTUNITIES MUST BE SEIZED OR THEY WILL DISAPPEAR. I WANT TO EMPHASIZE THAT THE UNITED STATES DID NOT HELP NEGOTIATE THIS AGREEMENT IN ORDER TO PUT AN END TO THE PROCESS OF PEACE BUT TO GIVE IT NEW IMPETUS.

8. QUOTE PRESIDENT FORD HAS STATED THAT WE WILL NOT ACCEPT STALEMATE AND STAGNATION IN THE MIDDLE EAST. THAT WAS TRUE BEFORE THE SINAI AGREEMENT WAS SIGNED, IT REMAINS TRUE TODAY. THE OBJECTIVE OF OUR POLICY IS NOT MERELY TO CREATE ANOTHER TEMPORARY TRUCE BUT TO SUSTAIN THE MOMENTUM OF NEGOTIATIONS. THE UNITED STATES IS DETERMINED TO TAKE EVERY FEASIBLE STEP TO HELP PROMOTE FURTHER PRACTICAL PROGRESS TOWARDS FINAL PEACE.

9. QUOTE AS A FIRST STEP, IT IS ESSENTIAL THAT THE SINAI AGREEMENT BE CARRIED OUT IMPECCABLY, WITHIN THE TERMS AND THE TIME FRAME THAT ARE STIPULATED.

10. QUOTE IN THE IMPROVED ATMOSPHERE THUS CREATED, THE UNITED STATES STANDS READY TO PARTICIPATE IN ANY PROMISING INITIATIVE TOWARDS PEACE AT THE REQUEST OF THE PARTIES CONCERNED.

11. QUOTE WE HAVE MADE CLEAR THAT WE ARE PREPARED TO MAKE A SERIOUS EFFORT TO ENCOURAGE NEGOTIATIONS BETWEEN SYRIA
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AND ISRAEL.

12. QUOTE WE ALSO INTEND TO CONSULT OVER THE COMING WEEKS WITH ALL CONCERNED REGARDING THE REOPENING OF THE GENEVA CONFERENCE WHICH MET AT AN EARLY CRUCIAL PHASE. AS CO-CHAIRMAN OF THE GENEVA CONFERENCE TOGETHER WITH THE SOVIET UNION, OUR TWO COUNTRIES HAVE SPECIAL RESPONSIBILITIES IN THIS REGARD.

13. QUOTE WE ARE PREPARED ALSO TO EXPLORE POSSIBILITIES FOR PERHAPS A MORE INFORMAL MULTILATERAL MEETING TO ASSESS CONDITIONS AND TO DISCUSS THE FUTURE. UNQUOTE.

13. FYI TEL AVIV: YOU SHOULD MAKE THIS MESSAGE AVAILABLE WITHOUT ELABORATION ON AN INFORMATION BASIS ONLY.

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